Increasing Training Opportunities for Displaced Workers

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* Views expressed are our own and are not official positions of the Federal Reserve Bank of Chicago or the Federal Reserve System

Displaced Workers

1 to 3 million high-seniority workers lose jobs each year

- Many in distressed communities

Earnings losses persist long after reemployment



- Traditional UI is little help

Community College Training

- Old dogs can be taught new tricks: ROI ~12%!
- Some workers more likely to benefit from CC retraining
 - Young, have previous post-secondary education, female
 - Take technical vocational courses



Proposal 1: Pell Grant for Displaced Workers Program

- Idea: encourage return to work and continued retraining
- Maximum entitlement of 1.5 times drop in earnings up to \$30,000
 - Example1: Old job: \$60,000; new job: \$40,000; subsidy = \$30,000
 - Example2: Old job: \$20,000; new job: \$18,000; subsidy = \$0
- While new job earnings < old job earnings, subsidy accumulates up to max Pell Grant (\$5,353 per semester)
 - Covers tuition, fees, child care, and transportation
 - For up 5 years following job loss

Restrictions:

- No more than one remedial course.
- Phase out for high incomes (> \$80,000)
- Satisfactory progress

Proposal 2: Greater Support for Community Colleges

- The demand for CC retraining greatly expands when communities are in distress
 - More displaced workers
 - Lower opportunity cost of training
 - Pell Grant for Displaced Workers Program will worsen problem!
- Funding for CCs tends to shrink given distress
 - State and local government tax expenditures decline

Proposal 2: Provide federal CC funding to distressed communities

- Analogous to federally funded extended UI benefits for states with high unemployment
- Valuable insurance for all regions
- Special service pay for CC teachers in high demand

Proposal: Increased Efficiency and Evaluation

- Proposal 3: States should recognize higher costs of high return courses
 - High returns to courses such as nursing suggest under provision
 - State reimbursement formulas should account for higher expenses of staffing and laboratory work, etc.
 - Authorize higher charges/reimbursement for more expensive courses
 - Pell Grants allow continued affordability
- Proposal 4: Target the "Training-Ready"
- Proposal 5: Performance Standards and Reporting Requirements
- Proposal 6: Evaluation and Dissemination